



## Unauthorised Encampments

<b>Required for:</b>	<i>OPCC Performance meeting</i>
<b>Security Classification:</b>	<b>OFFICIAL</b>
<b>Handling information if required:</b>	For the delegates of the meeting only
<b>Suitable for publication:</b>	Yes
<b>Title:</b>	2019 Plan for Unauthorised Encampments
<b>Version:</b>	1.0
<b>Purpose:</b>	To provide a portfolio update
<b>ACPO / Strategic Lead:</b>	ACC Kemp
<b>National Decision Model compliance:</b>	Yes
<b>Date created:</b>	15 <sup>th</sup> February 2019
<b>Date to be reviewed:</b>	15 <sup>th</sup> February 2019

<b>AUTHOR:</b>	
<b>Name:</b>	Terri Adderley
<b>Job Title:</b>	C/Insp Operations Command
<b>Telephone number:</b>	101



**What are the Policing Principles?**

Accountability	<input checked="" type="checkbox"/>	Fairness	<input checked="" type="checkbox"/>	Honesty	<input checked="" type="checkbox"/>
Integrity	<input checked="" type="checkbox"/>	Leadership	<input checked="" type="checkbox"/>	Objectivity	<input checked="" type="checkbox"/>
Openness	<input checked="" type="checkbox"/>	Respect	<input checked="" type="checkbox"/>	Selflessness	<input checked="" type="checkbox"/>

## 1. Background

- 1.1. This paper has been created at the request of the OPCC to provide an update on plans to build on the work carried out in 2018 to improve the response to unauthorised encampments (UEs).
- 1.2. Unauthorised encampments (UEs) and the Police response to them have been completely reviewed and overhauled. The 2018 end of season performance report is attached.
- 1.3. The focus for 2018 was to:
  - refresh relationships with local authorities (LAs), particularly with those who felt the police had disengaged with them on this issue;
  - achieve consistency in the police response; and
  - push the permanent site agenda.
- 1.4. Feedback from the Chief Executives and the PCC shows that the relationships with LAs are back on track and the performance data and qualitative dip checking shows far greater consistency in the police response. The case for a permanent site has been made and accepted by the Chief Executives but progress is slow as they continue to debate the location and logistics. This certainly will not be in place for the 2019 season.

## 2. 2019 Plan

- 2.1. The focus for 2019 will be to:
  - continue to lobby and support the LAs to progress implementing the permanent sites in time for 2020;
  - effectively use Force intelligence and policing capability to target the organised criminality linked to UEs;
  - improve public confidence by dealing proportionately with road traffic offences and low level crime linked to the occupants and vehicles of a UE in the same way we would the settled community;
  - influence public, local political and officer and staff opinion of UEs through a refreshed and innovative communications plan; and
  - support the LAs in appropriate information sharing.
- 2.2. A delivery plan to achieve 2.1 has been drafted and will shortly go out for consultation with Divisions, following which it will be considered for approval at The Local Policing Board.
- 2.3. On 25<sup>th</sup> February 2019 tactical leads in Surrey police will host a meeting with senior representatives from the LAs and Surrey County Council. The purpose of the meeting will be to discuss final amendments to the joint working protocol and secure everyone's agreement. The meeting will also work through the draft delivery plan and add in what LAs are able to contribute to helping Surrey Police achieve its aims and canvas for any other points that are particularly important to the LAs.
- 2.4. LAs hold a plethora of information, e.g. LA's attend all UA's and carry out welfare assessments. They gather names, personal details and other useful information that may not be forthcoming to police officers attending. Provision of this detail to Surrey Police would assist in building a pattern on which groups frequent Surrey for long periods of time and are on encampments where anti-social behaviour has taken place. This could be key to helping to identify the organised elements and repeat anti-social offenders. Agreeing a way of sharing the information will be a priority outcome for the meeting on the 25<sup>th</sup> February.
- 2.5. Surrey Police organised and hosted the first regional UE meeting, which will continue to sit quarterly. This is something Surrey Police will continue to pursue however the investment put into the regional meetings will be proportionate to the anticipated gain. Other Forces within the region do not prioritise the response to UEs and so there is little or no recording and / or intelligence support, which limits what information sharing value will be able to be achieved. There is clear opportunity to develop information sharing, but

that will not be in place for 2019.

- 2.6. A weekly dial-in tactical meeting will take place chaired by CI Adderley or Insp Dean with the Divisional CI Ops dialling in along with an Ops Command rep and a planner. This will follow a similar format to the well-established Op Rush meetings (Op Rush is the joint Operation for hunting which has been running for three years. It successfully Red Amber Green's (RAGs) demand weekly by a public order silver chairing a meeting and deciding what resource is required to deal with the current risk and demand in support of daily business). Each Division will be graded on a RAG as to the impact UEs are currently having on them. Where the RAG status is high there will be a series of measures that can be quickly put in place to support that Division. CI Adderley will discuss with Divisional Commanders and ACC Kemp at the Local Policing Board as to what those measures would be, including focused tasking and support from Ops Command. An options paper is being prepared around the other measures which could include a dedicated command and resource at the peak time, taking account of the impact on business as usual last year.
- 2.7. LAs may expect the police to take more of a leading role where an injunction with a power of arrest is in place. By setting out injunctions as their preferred tactic it sets them apart from the Police, who will only use enforcement that is appropriate and proportionate. Surrey Police are studying a Memorandum of Understanding that a neighbouring Force used with their LAs and will redraft a version suitable for Surrey, which will be tabled at the meeting on the 25<sup>th</sup> for discussion.

### **3. Conclusions**

- 3.1. The impact on Divisional Senior Management Teams and business as usual was significant last year. Brexit and other large policing operations will add additional operational pressure over the period where there is usually an increase in the number of UEs.
- 3.2. The implementation of permanent sites would reduce unnecessary demand on Surrey Police to allow a focus on the criminal aspect of UEs.
- 3.3. Several of the LAs in Surrey have secured injunctions in relation to UEs. Surrey Police are studying the approaches in this area taken by other Forces.
- 3.4. Surrey Police will focus in 2019 in developing on operational response, supported but proactive communications that targets those involved in criminality and anti-social behaviour in a more focussed but comprehensive way.

### **4. Decisions Required**

- 4.1. None, this paper is for information only.

### **5. Attachments / Background Papers**

- 5.1 UE end of season performance report.

## Data obtained between 1<sup>st</sup> April 2018 and 23<sup>rd</sup> November 2018.

### Numbers across Surrey [Chart 1]

Total number of UEs in the period: 187 [Chart 1]

Division most affected by numbers: North Surrey 86 [Chart 1]

Borough most affected by numbers: Elmbridge 42 [Chart 1]

### Powers used [Chart 2]

Section 61 Criminal Justice & Public Order Act 1994 (Police powers) used on 30 occasions 16% of all UEs (this is similar to regional forces: TVP & Hampshire, Sussex is slightly different as they used Section 62A to direct to a relevant site)

Section 77 or 78 (Local Authority intervention): just over half of all UEs in Surrey

The remaining have either not required any involvement (moved on of own accord or managed by private land owner through bailiffs)

In the majority of cases UEs moved on before a formal, legislated route was utilised.

### Types of land where UEs attended [Chart 3]

The majority of lands being targeted are Borough/District owned<sup>1</sup> and are open spaces (such as Recreation Grounds).

Chart 4 shows number of UEs per month since recording began in 2018.

### Regional Information (provided by other forces as at 7<sup>th</sup> December 2019)

	2018 # of UEs <sup>2</sup>	Percentage S61 used	Initial site assessment	Initial decision maker re. S61	Transit Site?	Injunctions?
<b>Hampshire</b>	131	7%	PC	Inspector	0	1
<b>Surrey</b>	187	16%	Sergeant	Chief Inspector	0	2 <sup>+</sup>
<b>Sussex</b>	30 <sup>3</sup>	17%	Sergeant	Inspector	3	0
<b>TVP</b>	440	14% <sup>4</sup>	Sergeant	Inspector	0	0

<sup>+</sup>In Surrey there are now three injunctions (Elmbridge, Runnymede, Epsom & Ewell)

Partnership event taking place on 25<sup>th</sup> February between Police & Local Authorities

Aware that a number of Local Authorities have carried out 'target hardening' at some of the sites where UEs have been (such as protective gates, barriers, etc.)

### Current UE Data Surrey 2019

6 reported UEs since beginning of Jan(4 in Guildford [same group, still ongoing], 1 in Epsom [had been in Surrey similar time last year but in Elmbridge borough, moved on], 1 in Surrey Heath [new to area, still ongoing])

<sup>1</sup> This data is from information obtained by police officers at their initial attendance at the site, as such there may be a discrepancy in the data. E.g. Land owned by Borough Council but managed by Private Company/Charity

<sup>2</sup> This figure relates to UEs from April 2018 to date of meeting 7<sup>th</sup> December 2018

<sup>3</sup> Sussex Police only record a UE when powers are used (S62, S61 or consideration of S61)

<sup>4</sup> This data relates to the LPA of Milton Keynes

**Chart 1: Number of UEs by Divison & Borough/District**

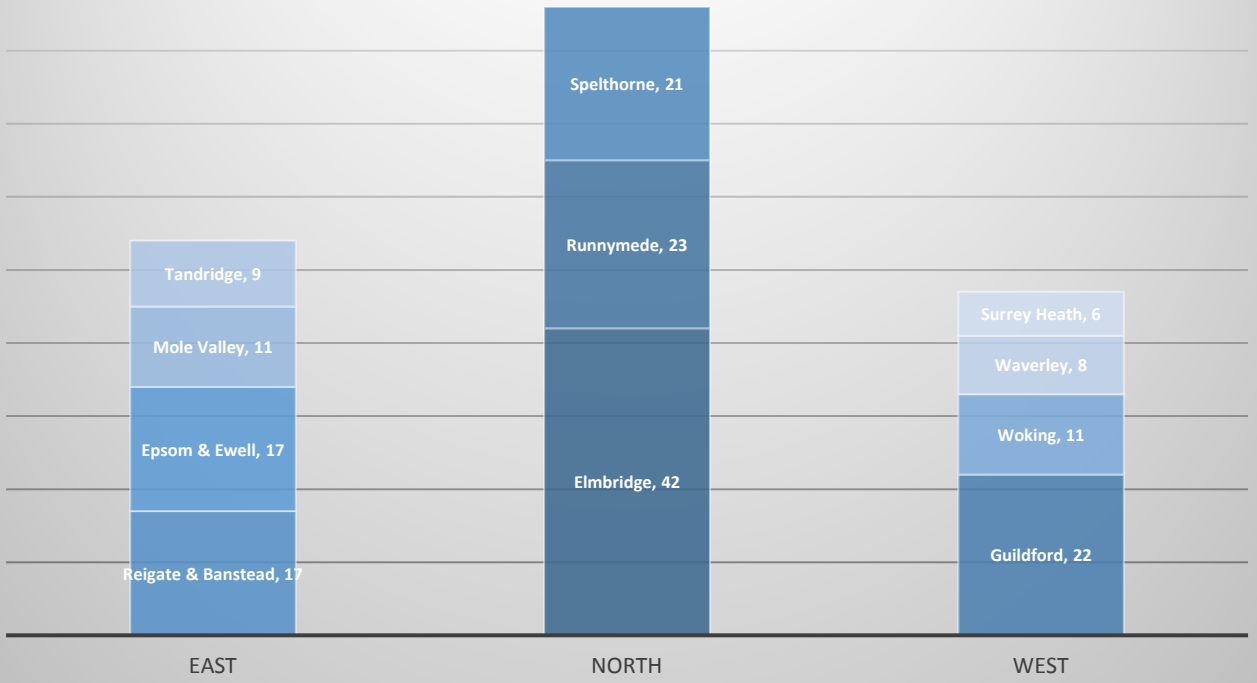


Chart 2: Power used to resolve UE: Borough/District

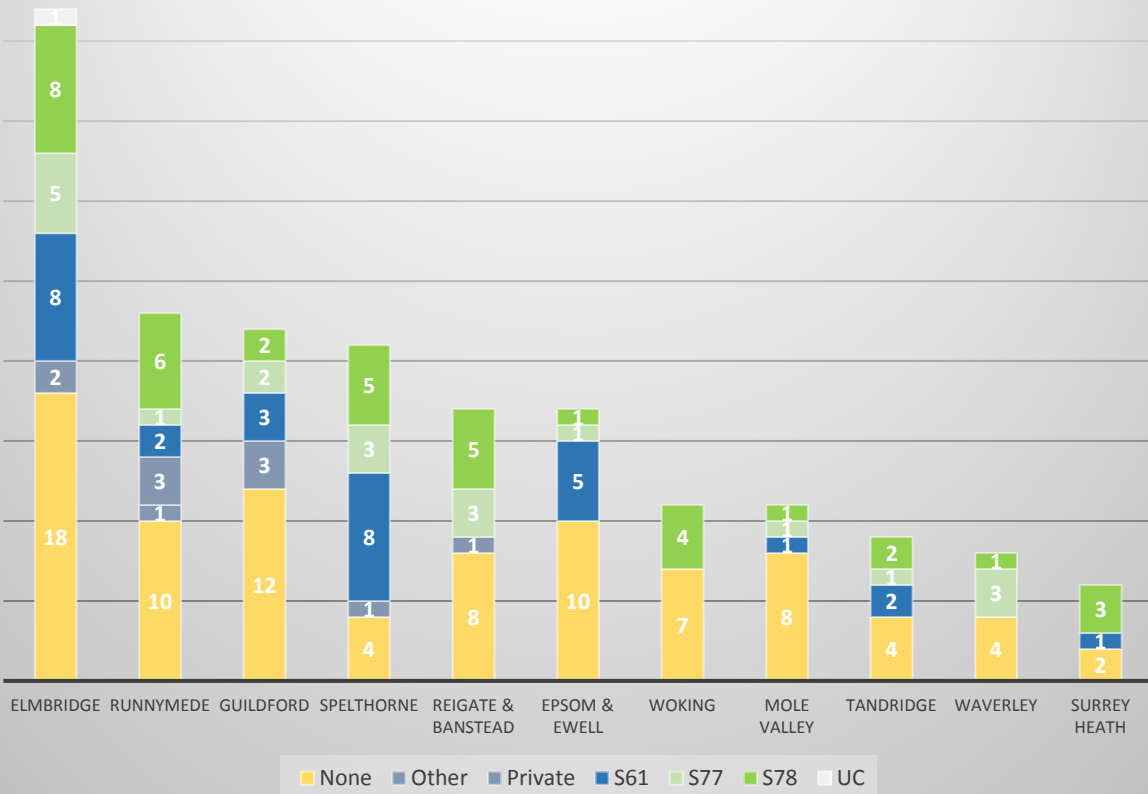


Chart 3: Number of UEs by Type of Land

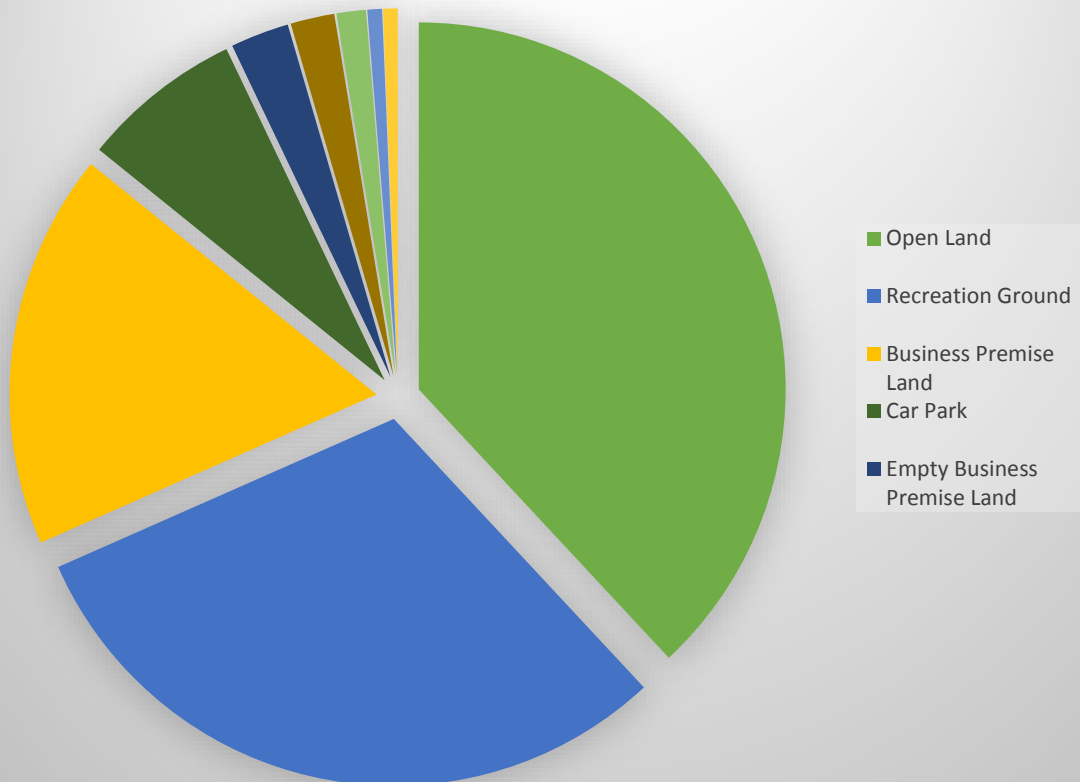


Chart 4: Number of UEs recorded in 2018

