



Office of the Police and Crime Commissioner for Surrey

CONTRACT STANDING ORDERS

BETWEEN:

THE POLICE AND CRIME COMMISSIONER FOR SUSSEX ('the Commissioner'), and

THE CHIEF CONSTABLE FOR SUSSEX POLICE ('the Chief Constable')

and between

THE POLICE AND CRIME COMMISSIONER FOR SURREY ('the Commissioner'), and

THE CHIEF CONSTABLE FOR SURREY POLICE ('the Chief Constable')

Contents

SECTION 1 – SCOPE OF ORDERS	6
SECTION 2 - EXEMPTIONS	6
SECTION 3 – THE PROCESSES	7
3.1 AUTHORITY TO APPROVE AND SIGN TENDERS AND CONTRACTS	
3.2 PROCESS 1 - (UP TO £500	8
3.3 PROCESS 2 - (£500 - £4,999)	8
3.4 PROCESS 3 - (£5,000 - £49,999)	8
3.5 PROCESS 4 - (£50,000 UPWARDS)	8
3.6 PROCESS 5 - CONSULTANCY SERVICES	10
3.7 PROCESS 6 - DISPOSAL OF ASSETS	11
3.8 PROCESS 7 - CONTRACTS FOR THE SUPPLY OF GOODS AND SERVICES BY SURREY/SUSSEX	11
SECTION 4 – ESSENTIAL CONDITIONS OF CONTRACT	12
SECTION 5 – FRAMEWORK AGREEMENTS / CALL OFF CONTRACTS	13
SECTION 6 – CONSORTIUM ARRANGEMENTS	14
SECTION 7 – CONTRACTS AND AGREEMENTS OF A COMPLEX OR UNUSUAL NATURE, CONTRA OF STRATEGIC IMPORTANCE	
SECTION 8 – CONTRACT MANAGEMENT	20
SECTION 9 – CALCULATING CONTRACT VALUE	21
SECTION 10 – DECLARATION OF AN INTEREST IN A CONTRACT OR AN AGREEMENT, RECEIPT OF GIF BENEFITS AND/OR MONEY	
SECTION 11 – CONTRACT REGISTER	22
SECTION 12 – BREACH OF CONTRACT STANDING ORDERS	23
APPENDIX I - THE POLICY AND PROCESS THAT SHOULD BE FOLLOWED WHEN SEEKING AN EXCEPTION TO CONTRACT STANDING ORDERS	
APPENDIX II – CHOICE OF PROCUREMENT PROCEDURE	26

DOCUMENT HISTORY

All parts of this section must be completed

Document History				
Date	Version	Change Details	Update Author	
1.4.14		First published version	MB,IP,JE,PB	
16.2.15	1.0	Proposed amendments from annual review (CFOs)	МВ	
3.3.15	MB 1.0	Other amendments IP & MK	МВ	
13.3.15	GD 1.0	Amendments from GD	МВ	
17.3.15	CR 1.0	Amendments from SLT	CR	
30.4.15	CR/MB 1.0	Amendments from JAC		
September 2016		Approved by JAC		
13.06.17	1.1	Proposed amendments – annual review	SW	
29.08.17	SW 1.1	Further proposed amendments	SW	
22.09.17	SW 1.2	Amendments incorporating CFO comments	SW	
Nov/Dec 2017	AB	Joint Audit Committees of Surrey and Sussex	AB/SW	

Contributors/Stakeholders Consulted			
Name	Date		
Senior Leadership Team	22.09.17		
Sussex Joint Audit Committee	07.12.17		
Surrey Joint Audit Committee	14.11.17		

Sign Off/Approval					
Version	Date Approved	Name	Role/Dept		
	07.12.17	Katy Bourne	Sussex PCC		
	14.11.17	David Munro	Surrey PCC		

Document Distribution List			
Name	Role/Dept		
FEB Sussex			
Extended COM Surrey			
All staff via intranet and Routine Orders or similar			

DEFINITIONS

For the purposes of these Standing Orders, the following terms shall have the meanings set out below:-

"Police Force" means the Surrey/Sussex Police Force as appropriate

"PCC" Means the Surrey/Sussex Police and Crime Commissioner

"Chief Constable" means the Chief Constable of Surrey/Sussex

"CSO" means these Contract Standing Orders

- "Purchaser" means the individual within Surrey/Sussex Police tasked with or responsible for the acquisition of the goods works services being sought or the agreement or arrangement being entered into
- "Authorised Officer of Surrey/Sussex Police" means any Surrey/Sussex Head of Department or Business Lead, or rank above occupying a post at the relevant time as listed separately in this document.
- "Designated Officer" means a Procurement Officer not associated with the tender or a PCC Officer where the tender value exceeds the EU Threshold
- "Current Quotation" means a quotation dated within 90 days (maximum) of the Purchase Order*
- *Quotations may be sought from suppliers to remain 'open' for a period of up to 90 days (maximum) and used to support more than one Purchase Order (where the goods/services/quantities are alike) within that period. After such time has expired a revised quotation should be sought from the supplier.

INTRODUCTION

Sussex and Surrey have combined their procurement functions to establish a Joint Procurement Service. This operating model works across Sussex and Surrey and builds resilience and depth and moves the function to a more consultative and proactive service.

Both Forces operate to a joint strategy, policy and procedures. These Contract Standing Orders apply to both Sussex and Surrey.

CONTRACT STANDING ORDERS

SECTION 1 – SCOPE OF ORDERS

- 1.1 All expenditure for the supply of goods, works and services to Surrey/Sussex Police must comply with the applicable Process set out in Section 3.
- 1.2 These Contract Standing Orders should be read in conjunction with Financial regulations.
- 1.3 Any disposal of Police assets or property shall comply with the applicable Process set out in Financial Regulations.
- 1.4 The applicable Processes set out in these Orders shall also apply to contractors who are permitted by Surrey/Sussex Police to sub-contract competitive bids for the supply of goods, works or services and in-house service providers required by Surrey/Sussex Police to compete with external persons or bodies.
- 1.5 These Contract Standing Orders should be used in conjunction with any policy, procedures and guidance issued by the Head of the Joint Procurement Service.

SECTION 2 - EXEMPTIONS

- 2.1 No exemption can be made to undertaking a tender process where it is a requirement under European or UK legislation.
- 2.2 Subject to 2.1 above these Contract Standing Orders shall not apply to:-

Contracts of Employment.

Goods, works or services provided by statutory undertakers or other bodies where they have monopoly status e.g. mutual aid.

2.3 Subject to 2.1 above, Contract Standing Orders shall <u>not apply</u> where the relevant officer resolves to waive them on such conditions they may specify in the resolution:

Head of the Joint Procurement Service up to £50,000 PCC or CC Chief Finance Officer up to £500,000 PCC - no limit

2.4 All requests for exemption under 2.3 above shall follow the process set down in Appendix 1 which also contains the detail of the information required in the Waiver document.

SECTION 3 - THE PROCESSES

Process 1 - goods works & services up to £500

Process 2 - goods works & services £500 - £4,999

Process 3 - goods works & services £5,000 - £49,999

The Elected Local Policing Bodies (Specified Information) Order 2012 includes a requirement to publish a copy of each contract and tender with a value in excess of £10,000 and a requirement to publish a list of contracts with a value of £10,000 or less.

Process 4 - goods works & services £50,000 Upwards

(EU / PCR (Public Contract Regulations) 2015 Thresholds - £181,302 goods & services, £4,551,413 works over the life of the contract.)

Process 5 - Consultancy

Process 6 - Disposal of assets

Process 7 – Goods & services supplied by Surrey/Sussex Police

Individual external purchases shall not be made without the authorisation of the Head of the Joint Procurement Service where goods or services are available through central supplies or established Contracts

Contracts should not be unreasonably disaggregated in order to keep within the process limits outlined above.

3.1 AUTHORITY TO APPROVE AND SIGN TENDERS AND CONTRACTS

- 3.1.1 Irrespective of value any proposal to create or enter into a contract that is novel, contentious or repercussive is to be agreed with the PCC before embarking on a procurement process.
- 3.1.2 Acceptance of a quotation/tender for goods, services and consultancy shall be in writing or through an electronic method and signed by the Officer responsible as directed below:-

Note - Value referring to whole contract life

Up to £50,000 – approved by the relevant delegated budget owner

Up to £200,000 – approved by Head of the Joint Procurement Service

Up to £0.5 million – Chief Constable's Chief Finance Officer (of relevant Force)

At £0.5 million and above – The PCC or delegated post holder (of relevant OPCC)

3.1.3 Signing of a contract can be in writing or through an electronic method and can be made by:-

Under £50,000 locally by the relevant delegated budget holder

Up to £200,000 by Head of the Joint Procurement Service

For £200,001 and above Chief Constable's Chief Finance Officer (CFO)

Note: Contracts under seal and contracts for the Office of the PCC to be signed by the PCC or Chief Executive or by a delegated post holder.

3.2 PROCESS 1 (UP TO £500)

- 3.2.1 Purchaser to obtain quotation for order (verbal quotation acceptable).
- 3.2.2 Purchaser to raise an Official Purchase Order.
- 3.2.3 The use of a Government Procurement Card is the preferred method and the guidelines for their use are available on the Joint Procurement Service intranet page.

3.3 PROCESS 2 (£500 - £4,999)

- 3.3.1 Where there is a contract or appropriate framework agreement in place, the Purchaser shall obtain a quotation under the agreement.
- 3.3.2 Where there is no contract in place the Purchaser shall obtain a minimum of 1 (one) current written quotation (received by post, fax or email) *or alternatively* the price(s) shown in a current supplier's catalogue(s) may be used.
- 3.3.3 Purchaser to raise an Official Purchase Order.

3.4 PROCESS 3 (£5,000 - £49,999)

- 3.4.1 Purchaser to obtain a minimum of 3 (three) current written quotations against a common specification (received by post, fax or email).
- 3.4.2 Provided the Purchaser intends to accept the lowest of the quotations, an Official Purchase Order is raised.
- 3.4.3 If the Purchaser wishes to accept a quotation other than the lowest quotation or is unable to obtain the minimum number of quotes required, the Purchaser shall provide a written justification to the Head of the Joint Procurement Service or his/her deputy and obtain written consent to accept that quotation or (as applicable) the lowest of the quotes obtained. (For single or sole supplier requests a Waiver is to be completed as per Appendix 1).
- 3.4.4 Recommendations to exercise extension options must be approved by the Head of the Joint Procurement Service and reported to the Procurement Board as soon as practicably possible.

3.5 PROCESS 4 (£50,000 UPWARDS)

3.5.1 Any initiation of procurement activity, award or extension of contract shall require

the respective Portfolio Lead/Budget Holder and Head of the Joint Procurement Service's approval.

3.5.2 Recommendations to exercise extension options must be approved by the Head of the Joint Procurement Service and reported to the Procurement Board.

For all tenders of £50k and above refer to the Terms of Reference for the Procurement Board to determine if the Portfolio Lead/Budget Holder will be required to present a Procurement Options Paper to the Procurement Board for consideration and approval.

The Head of the Joint Procurement Service shall inform the Portfolio Lead/Budget Holder of the outcome before further progression.

A summary of the options to determine the appropriate route to tender is provided in Appendix II.

- 3.5.3 The Joint Procurement Service shall give public notice:-
 - (a) via the Joint Surrey and Sussex Police electronic Procurement Portal,
 - (b) in the Official Journal of the European Union (OJEU) in cases valued over the EU
 - Threshold or
 - (c) Contracts finder, as appropriate
- 3.5.4 The requirement to publish a public notice shall not apply where the invitation to tender is either;
 - (a) conducted under a Framework Agreement (suppliers on the framework only will be send an invitation to tender); or
 - (b) for Works tenders under the OJEU value threshold.
- 3.5.5 The public notice shall:-
 - (a) specify details of the contract into which Surrey or Sussex Police wish to enter; including evaluation criteria to be used in evaluating the final proposals, and
 - (b) invite persons or bodies interested to bid/tender; and
 - (c) specify a time limit of not less than 14 days (or the minimum timescale applicable in cases valued over the EU threshold) in which such tenders are to be submitted to the Joint Procurement Service.

Note: Robust evaluation criteria for the award of contracts **must** be disclosed within the invitation to tender and these criteria shall be strictly observed by Officers designated to evaluate the tender(s). These criteria cannot be varied after tenders have been received.

Note: Additional information may be provided via the Surrey and Sussex Police Procurement Portal than is given in the notice published in the Official Journal of the European Union (OJEU).

3.5.6 After the expiry of the time limit specified in the public notice, invitations to tender shall be sent to a minimum of 3 (three) suppliers. If it is not possible or it is

undesirable for some reason to shortlist 3 invitees then a request must be made in writing to the Head of the Joint Procurement Service justifying the number of tenderers invited (a minimum of 2) and permission obtained to invite tenders from that lower number. 5 (five) suppliers should be invited to tender where a restricted procedure has been used for requirements above the EU threshold.

- 3.5.7 All suppliers submitting tenders may be subject to financial and capability checks, if appropriate, before a decision of an award is completed.
- 3.5.8 Every invitation to tender shall be completed electronically via the electronic Quotation/Tendering System.
- 3.5.9 Tenders shall be kept secure electronically and unopened until the time and date specified for their opening.
- 3.5.10 No tender received after the time and date specified shall be considered.
- 3.5.11 All tenders received by the time and date specified shall be opened by a designated officer from the Procurement team, who is not the main procurement lead for the tender.
- 3.5.12 Criteria for the award of contracts shall be disclosed within the invitation to tender and these criteria shall be strictly observed by Officers designated to evaluate the tender(s).
- 3.5.13 Where appropriate a Framework agreement may be used for requirements over £50,000 following the guidance set out in section 5.
- 3.5.14 Recommendations to exercise non-contracted extension options of value from £50,000 to £500,000 must be approved by the Chief Constable's Chief Finance Officer (CC CFO). Non-contracted extensions above this value must be approved by the PCC and reported to the Procurement Board as per requirements in the Terms of Reference.

3.6 PROCESS 5 - CONSULTANCY SERVICES

- 3.6.1 All proposed Contracts for Consultancy Services above 5K shall require the prior approval of the Procurement Board.
- 3.6.2 Any extension of a Contract for Consultancy Services (irrespective of value) shall also require prior approval of the Procurement Board.
- 3.6.3 Where the approval of the Procurement Board cannot be achieved within the required timescales, such approval may be sought outside of the Procurement Board by both CC Chief Finance Officers.
- 3.6.4 Where such Services are to be engaged within the Deputy Chief Constable (DCC)'s portfolio such approval sought outside of the Procurement Board must be from the Chief Constable (CC).
- 3.6.5 Where such approval is given (outside of the Procurement Board) the Business Lead will provide a justification/update paper to the next meeting of the Board.
- 3.6.6 Applicable process shall be followed, i.e. Process 1 to 4 dependent on value,

unless the relevant PCC and Chief Executive in consultation with the Head of the Joint Procurement Service direct otherwise. Requirements of the Procurement Board shall still be observed.

3.6.7 Regardless of 3.6.3 above, the Purchaser or Authorised Officer must consult with the Head of the Joint Procurement Service to establish an appropriate Agreement that clearly and carefully specifies the services to be supplied, the agreed programme for delivery and the price and terms for payment, together with all other terms and conditions that are agreed prior to the Consultant undertaking such services.

3.7 PROCESS 6 - DISPOSAL OF ASSETS

3.7.1 For the disposal of assets refer to the Financial Regulations.

3.8 PROCESS 7 - CONTRACTS FOR THE SUPPLY OF GOODS AND SERVICES BY SURREY/SUSSEX POLICE

Any Contract or Agreement for the supply of goods and/or services by Surrey/Sussex Police shall be for the best market value for Surrey/Sussex Police, unless the relevant Chief Constable or Chief Finance Officer directs otherwise and the reason for such agreement is provided in writing. Charges should be in line with National Police Chiefs' Council (NPCC) guidance or other national guidance on charging for services.

Refer to Financial Regulations for the approval limits applicable to enter into an Agreement to supply goods or services

In all such Contracts or Agreements, Officers are required to seek to minimise any risk to or liability of Surrey/Sussex Police to a proportionate level. Where there is likely to be any significant risk or liability assumed by Surrey/Sussex Police, no Agreement, Contract or Process shall be entered into without the prior agreement of an Authorised Officer of Surrey/Sussex Police in consultation with the Joint Procurement Service.

SECTION 4 - ESSENTIAL CONDITIONS OF CONTRACT

4.1 Every Contract shall:-

- a) be made in writing under English Law and unless under seal, must be signed in accordance with section 3.1 Authority to Approve and Sign Tenders and Contracts:
- clearly and carefully specify the goods, services or works to be supplied, the agreed programme for delivery and the price and terms for payment together with all other terms and conditions that are agreed;
- (c) contain an Anti-Corruption clause to protect Surrey/Sussex Police against fraud;
- (d) use an appropriate model form of the Contract approved by or in consultation with Joint Procurement Service;
- (e) include performance bonds, as appropriate, for contracts of a value greater than £1m. Other possible avenues should also be explored. The requirement should also be considered for other contracts where appropriate;
- (f) include contract monitoring provisions i.e. establishing key performance indicators, frequency of reporting requirements, the mechanism to bring issues to the attention of the contractor and the time for the contractor to respond and or remedy, including the provision for consequences for not performing to performance indicators where appropriate;
- (g) require the contractor to notify of any interests they are aware of between the Surrey/Sussex PCC/Force and themselves;
- (h) make provision to protect any intellectual property rights of Surrey/Sussex Police and, where this applies, register such rights with the Joint Procurement Service and if suitable with appropriate bodies;
- (i) be executed under seal where Joint Procurement Service advise that it is appropriate to do so;
- (j) include sufficient and appropriate insurance cover as advised and approved by the Joint Insurance Manager;
- (k) ensure that the ability to release information under either Freedom of Information or under a statutory requirement is permitted and does not breach any confidentiality clause;
- (I) ensure that contractors comply with the requirements set out in the Data Protection Act and subsequent legislation, including General Data Protection Regulations (2016);
- (m) include standard information security clauses, to report security breaches promptly, to sign Non-Disclosure Agreements (NDAs) where applicable and to ensure contractors staff are trained in information security processes;
- (n) ensure that clauses covering the vetting requirements of staff attached to the contract are included:
- (o) ensure that suppliers have suitable policies in place to provide compliance with current equality, diversity and human rights legislation, such as the Equality Act 2010 and any subsequent legislation;
- (p) requirements for any sub-contractors to also comply with the contract terms agreed;
- (q) include appropriate termination clauses that enable the Force to exit agreements with appropriate notice without fault.

This list is not exhaustive and the Joint Procurement Service can advise on any additional clauses that may be required.

SECTION 5 - FRAMEWORK AGREEMENTS / CALL OFF CONTRACTS

Note – A Framework Agreement or a Call Off Contract is where the supplier's offer to supply the goods, works or services is held open for a guaranteed period of time, ready for acceptance by the Purchaser for what could be a single contract or a series of minicontracts, each 'calling off' under the terms and conditions established.

- 5.1 Where a Framework Agreement has been established by Surrey/Sussex Police, this must be used regardless of the value of the individual order being placed.
- 5.2 Any Framework Agreement awarded must be established using the applicable Process as set out in Section 3.
- 5.3 Multi-supplier Framework Agreements may be used with the prior agreement of the Head of the Joint Procurement Service. Such Agreements shall require a minicompetition to be conducted with all capable suppliers before the placement of any orders made under it, except where the Framework allows for a direct award.
- 5.4 Where a Framework Agreement has been established by another body and is available for use by Surrey/Sussex Police, the Purchaser may use such Framework Agreement, subject to obtaining prior written agreement from the Head of the Joint Procurement Service.
- 5.5 Each Framework Agreement used by Surrey/Sussex Police shall be reviewed by the Head of the Joint Procurement Service at intervals of not more than 4 years and, where appropriate, each shall be re-tendered using the applicable process.
- 5.6 Before using a Framework the Purchaser will ensure that Surrey/Sussex Police are able to access the Agreement and that they understand the instructions for appropriately using the Agreement.
- 5.7 Where a mini-competition is required, the competition process will be processed through the electronic tender portal to all suppliers on the Framework.

SECTION 6 – CONSORTIUM ARRANGEMENTS

Note: In this context a Consortium can include either a loose or a formal arrangement between two or more public authorities to purchase goods, works or services from a Supplier.

- Where a Consortium Contract has been established by another body and is available for use by Surrey/Sussex Police, the Purchaser may use such Contracts subject to obtaining prior written agreement from the Head of the Joint Procurement Service.
- 6.2 No such Consortium Contract shall be used where a Surrey/Sussex Police Contract for those goods works or services already exists, subject to obtaining prior written agreement from the Head of the Joint Procurement Service.

SECTION 7 - CONTRACTS AND AGREEMENTS OF A COMPLEX OR UNUSUAL NATURE, CONTRACTS OF STRATEGIC IMPORTANCE

- 7.1 Irrespective of the financial value, no Contract, Agreement or Process shall be undertaken by any Officer without the prior agreement of the Chief Executive of the PCC where such Contract or Agreement is of strategic importance, unusual or complex nature.
- 7.2 In all such Contracts or Agreements, Officers are required to seek to minimise any risk to or liability of Surrey/Sussex Police to a proportionate level. Where there is likely to be any significant risk or liability assumed by Surrey/Sussex Police no Agreement, Contract or shall be entered into without the prior agreement of the relevant Chief Executive of the PCC, taking advice from Insurance and Risk Management.
- 7. 3 Procurement procedures are detailed in Appendix II.

SECTION 8 - CONTRACT MANAGEMENT

- 8.1 For each Contract awarded following Process 4, the relevant service manager must appoint a Contract Manager whose name should be notified to the Contractor and whose responsibilities should include:-
 - (a) monitoring performance of the Contractor against the Contract;
 - (b) monitoring the continuing level of operational and financial risk (including risk of fraud) to which Surrey/Sussex Police are exposed;
 - (c) facilitating the resolution of issues between the Contractor and key Surrey/Sussex Police user(s);
 - (d) ensuring the prompt settlement of invoices correctly and properly submitted by the Contractor in accordance with the Contract;
 - recommending whether extension options within contracts are used;
 (Note: A II extensions are approved by the Head of the Joint Procurement Service or Procurement Board, in accordance with para 3.5.2)
 - (f) Ensuring approval and authorisation of Change Control Notice (CCN) or variations are in line with relevant budgetary approvals and PCR (Public Contracts Regulations) 2015.
- 8.2 The Procurement Team will provide contract management support as defined below for contracts that have a value in excess of £50,000. Where contractual disputes occur that require the procurement team's assistance or potentially will incur a risk of damage either financially or to the reputation of the Forces.
 - (a) Supporting implementation of service improvement plans where there is failing performance.
 - (b) For identified high value or high risk contracts, where structured reviews are required to enable further value to be extracted.
 - (c) Managing administration management for contract variations, extensions, novations and any other amendment to the legal position of the contract.

SECTION 9 - CALCULATING CONTRACT VALUE

- 9.1 Where like goods, services or works are required, the Contract value used for calculating the relevant threshold shall be calculated by aggregating the estimated total annual value of the like goods services works and multiplying this by the number of years that the proposed Contract is to run for both Forces.
- 9.2 Where the Contract does not specify the length of the period it is to run, then four years shall be taken as the multiplier.
- 9.3 In no case shall an Officer divide a Contract into a number of constituent parts in order to avoid compliance with the processes set out in these Contract Standing Orders.

SECTION 10 – DECLARATION OF AN INTEREST IN A CONTRACT OR AN AGREEMENT, RECEIPT OF GIFTS BENEFITS AND/OR MONEY

Note: It is an offence under the Local Government Act 1972 for any Officer to be paid or to accept any fee or reward whatsoever other than his/her proper remuneration. It is also a requirement under that Act to declare in writing any pecuniary interest (direct or indirect) that an Officer has or becomes aware of in respect of a Contract placed by his/her Authority.

The following Contract Standing Order is in addition to those statutory obligations.

- 10.1 Any Officer who has either a potential or established interest in any Contract or Agreement placed or to be placed for or on behalf of Surrey/Sussex Police shall:
 - declare that interest immediately to their Line Manager by completing a Declaration of Interest/Hospitality Pro-forma (refer to respective Force's policy and procedures) and immediately remove him/herself from the Process.

The Line Manager shall inform the Head of Joint Procurement Service that the above action has taken place.

SECTION 11 - CONTRACT REGISTER

- 11.1 The Head of the Joint Procurement Service shall maintain a Register of all such Contracts awarded following Process 4 and 5, specifying the name of the Contractor, the goods works services to be supplied, the length of the Contract, its expiry date, value and named contract manager.
- 11.2 Copies of the Register maintained under 11.1 above shall be made available on the websites of both Forces and the Police and Crime Commissioners for Surrey and Sussex.
- 11.3 Heads of Division and Departments are required to advise the Joint Procurement Services of all contracts they enter into with a value between £5,000 and £50,000. Details of these contracts shall be available via the websites of both Forces and the Police and Crime Commissioners for Surrey and Sussex when advised.
- 11.4 Contract renewals should be identified through the register and used to establish the ongoing procurement workplan.
- 11.5 Supporting information including the signed contract, schedules, variations, key correspondence must be uploaded on to the Contract Register for all contracts held.
- 11.6 Where a copy of a contract is requested under transparency obligations, it will be obtained from the contract Register with any confidential/sensitive information being redacted before publication.
- 11.7 Heads of Division and Departments are responsible for establishing whether aggregation of spend rises above the £50,000 threshold, within their own budget areas, and should therefore be subject to the relevant Procurement procedures for the higher threshold. The assistance of the Joint Procurement Service must be sought in this instance.

SECTION 12 - BREACH OF CONTRACT STANDING ORDERS

- 12.1 Failure to comply with these Contract Standing Orders may result in the application of the relevant Forces or PCC's disciplinary procedures.
- 12.2 Any breach of these Contract Standing Orders must, in the first instance, be reported in writing to the Head of the Joint Procurement Service.
- 12.3 Breaches will be recorded separately to waivers which are justified Single Tender Action requests and reported to the Procurement Board.
- 12.4 The Head of the Joint Procurement Service will record all substantiated breaches on a Register and shall notify the relevant CC or PCC CFO in writing specifying (as a minimum) the nature, risk and implications of the breach.
- 12.5 The ACO/Director of Finance shall review the breach reported and in consultation with the Head of Department or Business Lead take the appropriate form of action.
- 12.6 Where the application of the relevant Force's or PCC's disciplinary procedures are recommended the ACO or Director of Finance shall report the breach to the respective Deputy Chief Constable for consideration or relevant PCC/Chief Executive as appropriate.
- 12.7 Contracts will be subject to routine audit to review compliance with these Standing Orders.

APPENDIX I THE POLICY AND PROCESS THAT SHOULD BE FOLLOWED WHEN SEEKING A WAIVER TO CONTRACT STANDING ORDERS

Waivers of Contract Standing Orders

WAIVERS ARE ONLY TO BE USED IN EXCEPTIONAL CIRCUMSTANCES

Waivers cannot be used to avoid the complying with requirements in EU Legislation/ PCR (Public Contracts Regulations 2015) to tender for goods and services above the relevant thresholds.

Urgent Waiver

Consideration may be given to an urgent waiver of Contract Standing Orders as a result of an emergency involving immediate risk to persons, property or serious disruption to services. An urgent waiver is not acceptable in situations where it may have been reasonable to have foreseen the requirement.

If a request for an Urgent Waiver to Contract Standing Orders is sought then the following process should be followed:

- 1. The **Urgent Waiver** Proforma should be completed and submitted in the first instance to the Head of the Joint Procurement Services for review and endorsement.
- 2. The Head of the Joint Procurement Services will consider and approve waivers under £50,000 and make a recommendation to the relevant CC CFO for approval for waivers between £50,000 and £500,000.
- 3. Where the contract value is over £50,000 and the case to waiver is supported by the Head of the Joint Procurement Services, the relevant CC CFO will consider and agree waivers under £500,000 and recommend to the PCC or his/her nominated deputy for approval waivers over £500,000.
- 4. All contract waivers over £5,000 will be reported to the Procurement Board at each meeting.
- 5. All waivers are required to be reported to the Audit Committees post event in regular and timely manner.

Standard Waiver

If a Waiver of Contract Standing Orders is sought for other reasons, for example, as a result of goods, services or works being of a proprietary nature, i.e. one supplier or for technical or design reasons only the original equipment manufacturer (OEM) can supply the goods or service, then the following process should be followed:

- The **Standard Waiver** Proforma should be completed to include the following information:
 - (a) The department / division seeking the waiver.
 - (b) Details of the proposed Contract.
 - (c) Details of the proposed Contractor.

- (d) The total value of the proposed Contract.
- (e) A detailed explanation of why an exception is being sought, including the basis and evidence of the case to waiver and an assessment of the consequences if the correct tender procedure were followed; the level of detail required is proportionate to the spend and risk.
- 2. Supporting documentation to the Standard Waiver Proforma should include as a minimum:
 - (a) A business case for the proposed spend if the contract value is over £50k (e.g. what are the costs and benefits to support that expenditure);
 - (b) The resulting budget implications of the spend;
 - (c) Whether the initiating Officer, the Head of the Joint Procurement Service or the ACO/Director of Finance are aware of the contractor carrying out work for the PCC or Force before and, if so, whether the contractor carried out the contract to a reasonable standard:
 - (d) Any other background information or details that the ACO/Chief Finance Officer and PCC will need to know in order to make the decision;
 - (e) A contact person and number for further papers or enquiries.
- 3. The Standard Waiver Proforma and supporting documentation should be submitted in the first instance to the Head of the Joint Procurement Service for review and endorsement. The Head of the Joint Procurement Service assessment will include the financial reliability of the contractor, given the information available.
- 4. The Head of the Joint Procurement Services will consider and approve waivers under £50,000 and make a recommendation to the relevant CC CFO for approval for waivers between £50,000 and £500,000.
 - Where the contract value is over £50,000 and the case to waiver is supported by the Head of the Joint Procurement Services the relevant CC CFO will consider and agree waivers under £500,000 and recommend to the PCC or his/her nominated deputy for approval waivers over £500,000.
- 5. All contract waivers over £5,000 will be reported to the Procurement Board.
- All waivers are required to be reported to the Audit Committees post event in a regular and timely manner.

APPENDIX II - CHOICE OF PROCUREMENT PROCEDURE

Tendering procedures

1 Contracts should be awarded by competitive tender using either the open procedure, or restricted procedure, save where use of the negotiated procedure or the competitive dialogue procedure is appropriate. The choice of tendering procedures is set out below:

Open Procedure

This may be used where there is no easily identifiable and stable marketplace. Public notice is required in accordance with 3.5, unless an exemption applies. Tenders are issued to all those expressing interest.

Restricted Procedure

This may be used where there is an established marketplace and many competing companies. Public notice is required in accordance with 3.5, unless an exemption applies. A pre-qualification questionnaire is normally issued to all those expressing interest where subject to Public Procurement Regulations. An invitation to tender is issued to only those successful after pre-qualification. A minimum of 3 suppliers (5 in the case of a procurement subject to the Public Procurement Regulations) expressing interest **must** be invited to tender or if there are less than 3 suitable suppliers, the Chief Constable, the Chief Executive or the Chief Finance Officer **must** keep a record of the reasons for this with the project file.

Negotiated Procedure

4. This may be used in cases where the open or restricted procedures are not considered appropriate. The procedure is most likely to be used in cases where the requirement is difficult to fully specify, the requirement does not permit prior overall pricing, or where best value is likely to be achieved. In any of those circumstances, the Chief Finance Officer of the Chief Constable may decide to use the negotiated procedure in consultation with the Chief Finance Officer of the PCC. Public notice is required in accordance with 3.5 unless an exemption applies. A prequalification questionnaire is normally issued to all those expressing interest. An invitation to negotiate is only issued to those successful after pre-qualification.

Competitive Dialogue Procedure

5. This may be used in cases where the open or restricted procedures are not considered appropriate, and Surrey/Sussex Police wishes to award a particularly complex contract. The Force(s) may be aware of their broad needs but does not know in advance the best technical, legal, or financial solution for satisfying their needs. Competitive dialogue is a structured process of identifying one or more solutions to meet the needs of Surrey/Sussex Police. It always involves a competitive tender, and the most economically advantageous award criteria must be u s e d. The Chief Executive of the PCC or the CFO of the PCC may decide to use the competitive dialogue procedure in consultation with the PCC. Public notice is required as under 3.5. A pre-qualification questionnaire is normally issued to all those expressing interest. An Invitation to Competitive Dialogue is only issued to those successful after pre-qualification.

Innovation Partnerships

6. Used to encourage suppliers to develop works, supplies or services not currently available on the market, through long term partnerships. This may be conducted in phases to match the research innovation process. Requires clear management of intellectual property rights and confidentiality.

Specialist procedures

7. The Chief Finance Officer of the Chief Constable in consultation with the Chief Finance Officer of the PCC may use these procedures as enhancements to the standard tendering procedures, where appropriate.

Framework Agreements

- 8. Framework Agreements are used in the case of repetitive purchases to choose suppliers who, when the time comes, will be able to meet the PCC's or Police Force's needs. Framework Agreements may be set up in conjunction with the open procedure, restricted procedure, negotiated procedure, or competitive dialogue procedure set out above.
- 9. Where a Framework Agreement requires a mini-competition to be used all suppliers **must be** invited to bid with an evaluation criteria set out in the offer document.

Dynamic Purchasing System

10. Dynamic purchasing systems are intended to address commonly used purchases. They are a kind of electronic Framework Agreement, which bidders can join at any point during its lifetime. The open procedure must be used to establish the system up to the award of contracts. The system must be wholly electronic. Public notice is required as under 3.5.

Electronic Auctions

11. Electronic auctions may be used in conjunction with the open, restricted, negotiated, or negotiated procedures, or the reopening of competition within a framework, or on the opening for competition of contracts to be awarded through a dynamic purchasing system.